ANNUAL FINANCIAL REPORT
DECEMBER 31, 2022

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CERTIFIED PUBLIC ACCOUNTANTS

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INDEPENDENT AUDITORS' REPORT

The Board of Directors
Denton Central Appraisal District

Opinions

We have audited the accompanying financial statements of the governmental activities and major fund information of the Denton Central Appraisal District (the District), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund information of the Denton Central Appraisal District as of December 31, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 11 to the basic financial statements, during the year ended December 31, 2022, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 87, Leases. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis* on pages 4 through 9, the budgetary comparison information on page 41, and the Texas County & District Retirement System Schedules on pages 42-45, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Hankins, Eastup, Deaton, Tonn, Seay & Scarborough, LLC

Denton, Texas

June 12, 2023

Hankin, Eastup, Deaton, Tonn, Slay & Scarborough, LLC

MANAGEMENT'S DISCUSSION & ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2022

As management of the Denton Central Appraisal District, we offer readers of the District's financial statement this narrative overview and analysis of the financial activities of the District for the year ended December 31, 2022. The District has implemented Government Accounting Standards Board Statement 34 "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments". Please read this narrative in conjunction with the independent auditors' report on page 1, and the District's Basic Financial Statements that begin on page 11.

FINANCIAL HIGHLIGHTS

- The District's expenditures were under its 2022 budget by \$491,256, due to cost savings in several expenditure categories.
- A total of \$15,266,731 in revenues were realized, \$57,563 or 0.38% less than originally budgeted, due to actual other income below the budgeted amount.
- The assets and deferred outflows of resources of the Denton Central Appraisal District exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$11,524,937 (Total Net Position). Of this amount, \$7,367,994 is unrestricted and may be used to meet the District's ongoing obligations and responsibilities to citizens, supporting tax units, and creditors.
- The District's net capital assets increased by 8.3%, from \$3,838,323 in the prior year to \$4,156,943 as of December 31, 2021. This increase is attributable to the District's new capital asset additions in 2022, which exceeded depreciation expense.
- At the end of 2022, the District had \$6,619,965 total fund balance in its General Fund, representing an 9.98% increase over the \$6,019,275 fund balance at the end of the previous year.
- The District's long-term debt decreased by \$41,838 from \$469,805 to \$427,967 due to a decrease in Compensated Absences.

OVERVIEW OF THE FINANCIAL STATEMENTS

The management's discussion and analysis is intended to serve as an introduction to the Denton Central Appraisal District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements: The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2022

The Statement of Net Position presents information on all of the Denton Central Appraisal District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between these reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Activities presents information showing how the District's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected assessments and earned but unused compensated absences).

With many other governmental entities, the aforementioned government-wide financial statements normally identify and distinguish between either governmental activities supported by general revenues or business-type activities which are typically self-supported by user fees and charges. The District has no business-type activities. Pursuant to the Texas Property Tax Code, the Denton Central Appraisal District's special purpose is to establish fair market values and administer associated lawful exemptions for all real and business personal property in Denton County, Texas. To accomplish this, the governmental activities of the District encompass several departments and divisions, including Residential Appraisal, Business Personal Property, Commercial/Special Appraisal, Information Systems, Data Services, Mapping/GIS, Support Services, Appraisal Review Board, Administration, and General Operations. All the revenues received by the District are used to financially support the District's established special purpose and these governmental activities.

The governmental-wide financial statements can be found on pages 12 and 13 of this report.

Fund Financial Statements: A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. Depending upon their reporting needs and requirements, governmental entities utilize three types of funds, including governmental funds, proprietary funds, and fiduciary funds. The Denton Central Appraisal District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Since the District has no legitimate need or requirement to have either proprietary or fiduciary funds, all of its funds are maintained and reported as governmental funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2022

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the reader may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains a single governmental fund, its General Fund. The General Fund is used to account for the acquisition and use of the District's spendable financial resources and the related liabilities.

The basic government fund financial statements can be found on pages 14 and 16 of this report.

The District adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget. It can be found under the "Required Supplementary Information" section of this report.

Notes to Basic Financial Statements: The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to financial statements can be found on pages 19-38 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net Assets: As noted earlier, net position may serve over time as a useful indicator of a government's financial position. As of December 31, 2022, the Denton Central Appraisal District's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$11,524,937.

At December 31, 2022, \$16,151,825 in total assets were recorded. Of that amount, current and other assets (cash and prepaid expenses) represented 56%, capital assets (land, building, and equipment) constituted 26% and net pension asset represented 18%.

Total liabilities at December 31, 2022 equaled \$2,857,483. Of that amount, 15% were long-term liabilities, consisting of compensated absences. The other remaining liabilities included accounts payable and unearned 2023 tax unit assessments.

Of the \$11,524,937 in total net position, \$4,156,943 represents investments in capital assets (land, building, and equipment). The District uses these capital assets to carry out its statutory property valuation responsibilities and to provide information and services to citizens and the taxing units which support the District. Capital assets are non-liquid and cannot be used to satisfy District obligations. The unrestricted net position of \$7,367,994 may be used to meet the District's ongoing obligations and responsibilities.

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2022

Net Position

	Governmental Activities			
Assets:	2021	2022		
Current and other assets	\$ 8,190,225	\$ 9,049,481		
Capital assets (net of depreciation)	3,838,323	4,156,943		
Net pension asset	<u> </u>	2,945,401		
Total Assets	12,028,548	16,151,825		
Deferred outflows of resources	3,908,094	4,204,690		
Liabilities:				
Current and other liabilities	2,170,950	2,429,516		
Long-term liabilities	10,706,758_	427,967_		
Total Liabilities	12,877,708	2,857,483		
Deferred inflows of resources	1,851,349	5,974,096		
Net Position:				
Net investment in capital assets	3,838,323	4,156,943		
Unrestricted	(2,630,738)	7,367,993		
Total Net Position	\$ 1,207,585	\$11,524,936		

Governmental Activities: The following table provides a summary of the District's operations for the years ended December 31, 2021 and 2022.

Changes in Net Position

	2021	2022
Program Revenues:		***************************************
Assessments and charges for services General Revenues:	\$ 13,731,107	\$ 15,180,591
Interest Income	12,240	86,140
Total Revenues	13,743,347	15,266,731
Expenses By Governmental Activity:		
Appraisal Services	12,910,036	4,949,380
Total Expenses	12,910,036	4,949,380
Change In Net Position	833,311	10,317,351
Net Position – Beginning	374,274	1,207,585
Net Position – Ending	\$ 1,207,585	\$11,524,936

As shown above, the District experienced an \$10,317,351 increase in net position. When added to the beginning net position at January 1, 2022, the District ended the 2022 year with \$11,524,936 net position.

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2022

FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS

Governmental Funds: The focus of the Denton Central Appraisal District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing and budgeting requirements. In particular, the unassigned fund balance may serve as a useful measure of the District's net resources available for spending at the end of the fiscal year.

At December 31, 2022, the District has \$6,619,965 in total fund balance. This is 9.98% more than the \$6,019,275 prior-year fund balance.

General Fund Budgetary Highlights: Actual expenditures for the year ended December 31, 2022 were \$14,666,041, which is \$658,253 or 4.3% less than the \$15,324,294 budgeted for the year. This decrease represents cost savings in several areas during fiscal year 2022.

Actual revenues for 2022 were \$15,266,731 or 99.62% of the budgeted revenues for the year. In accordance with the provisions of the Texas Property Tax Code applicable to appraisal district budgets, assessment payments from tax units account for the bulk of the District's revenues. For 2022, 96.65% came from assessment payments, 0.56% from interest earnings, and 2.79% from the sale of public information material and miscellaneous income.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets: The District's investments in capital assets for its governmental activities as of December 31, 2022 were \$4,156,943 (net of accumulated depreciation). This represents a \$318,620 increase from the previous fiscal year. The following table presents the District's net capital assets at December 31, 2022:

Non-depreciated Assets:		% of Total
Land	\$ 435,108	10.47%
Depreciated Assets:	,	
Building and improvements	3,624,876	87.20%
Furniture and equipment	96,959	2.33%
	\$4,156,943	100.00%

Major capital asset additions occurred during the 2022 year for the following:

- Building Improvements & Renovation
- Computer Equipment

Debt Administration: At the end of the 2022 year, the District had \$427,967 in long-term debt. All of this debt was for accrued compensated absences.

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2022

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND ASSESSMENTS

The Denton Central Appraisal District (DCAD) annual budget is driven by two basic factors: the needs and requirements to efficiently and effectively carry out its lawfully-mandated responsibilities in establishing fair market values for real and business personal property within the boundaries of Denton County for the taxing entities (cities, school districts, county, and special districts) which financially support DCAD; and to provide an appeal process for the citizens/taxpayers who own property within Denton County. It was on this basis that the District's 2023 budget was prepared and ultimately adopted. It includes the following:

- \$17,809,792 in proposed General Fund expenditures, representing a \$2,485,498 increase when compared with the 2022 budget. The 2023 budget adds seventeen new full-time employees and increases the legal budget as well as adding new ARB members. These efforts are all necessary to keep pace with growth in the county which translates into increased parcels and property protests.
- Funding of 4.0% cost-of-living/merit pay increases and salary adjustments to market value.
- DCAD currently serves one hundred one entities. It is the goal of DCAD to provide excellent service to all entities served.

REQUEST FOR INFORMATION

This financial report is designed to provide the citizens, taxpayers, customers, supporting tax units, creditors, and DCAD Board of Directors with a general overview of the DCAD's finances and to show the accountability for the money it receives. If you have any questions about this report or need additional information, please contact Kim Collins at the DCAD, located at 3911 Morse Street, Denton, Texas 76208.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET POSITION DECEMBER 31, 2022

	Primary Government
	Governmental Activities
ASSETS	
Cash and cash equivalents Prepaid expenses	\$ 8,961,395 88,086
Capital assets: Land	435,108
Other capital assets, net of accumulated depreciation	3,721,835
Net pension assets	2,945,401
Total Assets	16,151,825
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows of resources related to pension plan Total Deferred Outflows of Resources	4,204,690 4,204,690
LIABILITIES	
Accounts payable	90,227
Unearned assessment revenue	2,339,289
Noncurrent liabilities:	
Due within one year	427,967
Due in more than one year	421,901
Total Liabilities	2,857,483
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows of resources related to pension plan	5,974,096
Total Deferred Inflows of Resources	5,974,096
NET POSITION	
Net investment in capital assets	4,156,943
Unrestricted	7,367,993
Total Net Position	\$ 11,524,936

STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2022

		F	Program Revenue	S	Net (Expenses) Revenue and Changes in Net Assets
Program Activities	Expenses	Assessments And Charges for Services	Net Assets Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental activities Appraisal services	\$ 4,949,380	\$ 15,180,591	\$ -	\$	\$ 10,231,211
Total Government Activities	4,949,380	15,180,591			10,231,211
Total Primary Government	\$ 4,949,380	<u>\$ 15,180,591</u>	\$ -	\$	\$ 10,231,211
	General Reven Interest inc				86,140
	Tot	al General Reven	ues		86,140
Change in Net Position				10,317,351	
	Net	: Position – beginr	ning of year		1,207,585
	Net	: Position – end of	· year		<u>\$ 11,524,936</u>

BALANCE SHEET - GOVERNMENTAL FUND DECEMBER 31, 2022

	General Fund
ASSETS	
Cash and cash equivalents Prepaid expenses Total Assets	\$ 8,961,395 88,086 \$ 9,049,481
LIABILITIES AND FUND BALANCES	
Liabilities: Accounts payable Unearned revenue Total Current Liabilities	\$ 90,227 2,339,289 2,429,516
Fund Balances:	
Nonspendable Fund Balance: Prepaid items Committed Fund Balance:	88,086
Future Insurance claims Unusual legal services	400,000 700,000
Building remodel and construction Entity allocation stabilization	1,775,000 1,048,506
Future TCDRS payments Disaster recovery	600,000 400,000
Contingency Unassigned Fund Balance:	1,113,230 495,143
Total Fund Balance Total Liabilities and	6,619,965
Fund Balances	\$ 9,049,481

RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET TO THE STATEMENT OF NET POSITION DECEMBER 31, 2022

Total fund balance – governmental fund	\$ 6,619,965
Amounts reported for governmental activities in the statement of net position is different because:	
Capital assets – net of depreciation used in governmental activities are not current financial resources and therefore are not reported in the governmental fund balance sheet.	4,156,943
Long-term liabilities, including note obligations and compensated absences are not due and payable in the current period and therefore are not reported in the fund financial statements.	(427,967)
Included in the items related to debt is the recognition of the District's net TCDRS pension asset required by GASB 68 in the amount of \$2,945,401, Deferred Outflows of Resources related to TCDRS in the amount of \$4,204,690 and Deferred Inflows of Resources in the amount of \$5,974,096. This amounted to an increase in Net Position in the amount of \$1,175,995.	1,175,995
Net position of governmental activities	<u>\$ 11,524,936</u>

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STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2022

	General Fund
Revenues:	
Local support	\$ 14,755,028
Other revenues	425,563
Interest income	86,140
Total Revenues	15,266,731
Expenditures:	
Salaries	6,480,550
Longevity pay	66,584
Payroll taxes	495,014
Retirement	1,181,145
Seasonal labor	573,916
Professional services – valuations	180,000
Deed and sales information	240,910
Auto reimbursements	485,559
General insurance	35,515
Travel, conference and training	79,872
Group health insurance	1,310,661
Telephone and utilities	170,690
Supplies and materials	72,091
Postage	337,668
Accounting and auditing	45,415
Appraisal Review Board	246,610
Information services maintenance	699,694
Attorney fees and court costs	549,357
Workmens compensation insurance	29,032
Equipment maintenance	21,767
Legal notices and advertising	10,511
Janitorial and building maintenance	148,332
Registration and dues	19,059
Miscellaneous	60,648
Printing services	137,006
Equipment lease	71,810
Digital imaging	445,886
Contingency	15,459
Capital outlay	455,280
Total Expenditures	14,666,041
Excess Revenues over Expenditures	600,690
Net Change in Fund Balance	600,690
Fund Balance Beginning	6,019,275
Fund Balance Ending	\$ 6.619.965

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2022

	$\overline{}$
\$ 600,690	
569,761	
(251,141)	
41,838	
9,356,20 <u>4</u>	
	569,761

NOTES TO BASIC FINANCIAL STATEMENTS DECEMBER 31, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

General

The Act creating the Denton Central Appraisal District (the "District") was enacted as a provision of the Property Tax Code by the 66th Texas State Legislature in 1979. The District is responsible for the appraisal of property subject to ad valorem taxation in Denton County, Texas. The District began operations in 1980.

The District is governed by a board of five directors serving two year terms, plus a sixth statutorily designated non-voting member who is the County Tax Assessor-Collector. The directors are appointed by a vote of the taxing entities within Denton County.

Reporting Entity

For financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in all the reporting entity was made by applying the criteria set forth in GAAP. The criteria used is as follows:

Financial Accountability – The primary government is deemed to be financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Additionally, the primary government may be financially accountable if an organization is fiscally dependent on the primary government regardless of whether the organization has a separately elected governing board, a governing board appointed by a higher level of government or a jointly appointed board.

There are no entities that are potential component units based upon the above criteria.

Basis of Presentation

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the activities of the District. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit form goods, services, or privileges provided by a given program and 2) operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Other items not properly included among program revenues are reported instead as general revenues.

NOTES TO FINANCIAL STATEMENTS (continued) DECEMBER 31, 2022

Fund Financial Statements:

The District segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Separate statements are presented for governmental and proprietary activities. These statements present each major fund as a separate column on the fund financial statements; all non-major funds are aggregated and presented in a singe column. The District has no proprietary activities, or non-major funds.

Governmental funds are those funds through which most governmental functions typically are financed. The measurement focus of governmental funds is on the sources, uses and balance of current financial resources. The District has presented the following major governmental fund:

General Fund

The General Fund is the only operating fund of the District. This fund is used to account for the acquisition and use of the District's expendable financial resources and the related liabilities. The measurement focus is based upon determination of changes in financial position rather than upon net income determination.

Measurement Focus/Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or non-current) are included on the statement of net position and the operating statements present increases (revenues) and decreases (expenses) in net total position. Under the accrual basis of accounting, revenues are recognized when earned. Expenses are recognized at the time the liability is incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e., when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter (within 60 days of year-end) to be used to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due.

Assessments and sales of public information material are recognized under the susceptible to accrual concept. Interest income is recorded as earned, since it is measurable and available.

NOTES TO FINANCIAL STATEMENTS (continued) DECEMBER 31, 2022

Budgetary Data

The District uses the following procedures in establishing the budget reflected in the general purpose financial statements:

- 1. Prior to September 15, the Board of Directors is presented with a proposed budget for the year beginning on the following January 1. The budget includes proposed expenditures and the means of financing them. The budget also serves as a basis for determining the annual assessments due for the taxing jurisdictions. The budget is legally enacted though passage of a resolution.
- 2. Public hearings are conducted to obtain citizen's comments.
- 3. An annual budget is legally adopted for the General Fund. The budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America.
- 4. The Chief Appraiser is authorized to transfer amounts between departments within the General Fund; however, revisions that alter General Fund expenditures must be approved by the Board of Directors and the taxing jurisdictions. The fund level is the legal level of budgetary control. Appropriations lapse at year-end.
- 5. Original budgeted amounts presented in the budgetary comparison schedule are as originally adopted by the Board of Directors on May 26, 2021. The final amended budget is as amended by the Board during the year.

Assessments

If the District accumulates unassigned excess funds, the Board of Directors may refund the excess to the taxing entities. In addition, state law requires the District to refund any assessment revenue in excess of expenditures if not waived by the taxing jurisdictions. During the year ended December 31, 2022, the District did not make any refunds.

Capital Assets

Capital assets, which include land, buildings and improvements, furniture and equipment and computers and peripherals, are reported in the government-wide financial statements. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized.

Assets capitalized have an original cost of \$3,000 or more and over one year useful life. Depreciation has been calculated on each class of depreciable property using the straight-line method. Estimated useful lives are as follows:

Building and improvements 10-45 Years Furniture and equipment 5-10 Years Computers and software 5 Years

NOTES TO FINANCIAL STATEMENTS (continued)
DECEMBER 31, 2022

Compensated Absences

The District provides for paid leave which accumulates at the rate of 13.33 hours per month. Employees are allowed to carry a combined total of paid time off and comp time up to 320 hours from one year to the next. Any excess over 320 hours will be lost after December 31st each year. Upon termination of employment the employee will be paid for unused accumulated leave time. The liability for accumulated paid leave is recorded in the government-wide statement of net position. The amount expected to be liquidated with expendable available financial resources is not considered to be material.

Net Position

Net position represents the difference between assets, deferred outflows of resources and liabilities. Net position invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

NOTE 2 – FUND BALANCE

The District has implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent.

<u>Fund Balance Classification</u>: The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classification used in the governmental fund financial statements are as follows:

- Nonspendable: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.
- Restricted: This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. Debt service resources are to be used for future servicing of the District's debt and are restricted through debt covenants. The District did not have any restricted funds at December 31, 2022.

NOTES TO FINANCIAL STATEMENTS (continued) DECEMBER 31, 2022

- Committed: This classification includes amounts that can be used for specific purposes pursuant to constraints imposed by formal action of the District's Board of Directors. The Board of Directors establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This can also be done through adoption and amendment of the budget. These amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The Board of Directors has committed fund balances for unusual legal services \$700,000, building remodel and construction \$1,775,000, entity allocation stabilization \$1,048,506, future TCDRS payments \$600,000, disaster recovery \$400,000, and contingency \$1,113,230.
- Assigned: This classification includes amounts that are constrained by the District's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Board of Directors or through the Board of Directors delegating this responsibility to other individuals in the District. Under the District's adopted policy, only the Board of Directors may assign amounts for specific purposes.
- <u>Unassigned</u>: This classification includes all amounts not included in other spendable classifications, including the residual fund balance for the General Fund.

General Fund

Prepaid items of \$88,086 in the General Fund are considered non-spendable fund balance.

The General Fund has no unassigned fund balance at December 31, 2022.

NOTE 3 - DEPOSITS AND INVESTMENTS WITH FINANCIAL INSTITUTIONS

The District's funds are required to be deposited and invested under the terms of a depository agreement. The depository bank deposits for safekeeping and trust with the District's agent bank approved pledged securities in an amount sufficient to protect District funds on a day-to-day basis during the period of the agreement. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

1. Cash Deposits:

At December 31, 2022, the carrying amount of the District's demand deposits in checking accounts and interest-bearing accounts was \$8,961,395 and the bank balances were \$9,722,064. The District's cash demand deposits at December 31, 2022 were entirely covered by FDIC insurance or by pledged collateral held by the District's agent bank in the District's name. \$9,537,084 of the bank balance was invested in an investment sweep account that purchases a Government Money Market Fund. This money market fund is not FDIC insured. The Government Money Market Fund invests over 99% of its assets in very liquid U.S. Government backed securities or in cash.

NOTES TO FINANCIAL STATEMENTS (continued)
DECEMBER 31, 2022

2. Investments:

The Public Funds Investment Act (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the District to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preferences for certificates of deposit. Statutes authorize the City to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptance, (7) Mutual Funds, (8) Investment pools, (9) guaranteed investment contracts, (10) and common trust funds.

The Act also requires the District to have independent auditors perform test procedures related to investment practices as provided by the Act. The District is in substantial compliance with the requirements of the Act and with local policies.

In compliance with the Public Funds Investment Act, the District has adopted a deposit and investment policy. That policy addresses the following risks:

- a. Custodial Credit Risk Deposits: In the case of deposits, this is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. As of December 31, 2022, the District's demand deposit cash balances totaled \$184,980. This entire amount was either collateralized with securities held by the District's financial institution's agent in the Districts name or covered by FDIC insurance. Thus, the District's demand deposits were not exposed to custodial credit risk as of December 31, 2022.
- b. Custodial Credit Risk Investments: For an investment, this is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At December 31, 2022, the District was not exposed to custodial credit risk.
- c. Credit Risk: This is the risk that an issuer or other counterparty to an investment will be unable to fulfill its obligations. The rating of securities by nationally recognized rating agencies is designed to give an indication of credit risk. The District was not exposed to credit risk at December 31, 2022.
- d. Foreign Currency Risk: This is the risk that exchange rates will adversely affect the fair value of an investment. At December 31, 2022, the District was not exposed to foreign currency risk.

NOTES TO FINANCIAL STATEMENTS (continued) DECEMBER 31, 2022

e. Concentration of Credit Risk: This is the risk of loss attributed to the magnitude of the District's investment in a single issuer (i.e., lack of diversification). Concentration risk is defined as positions of 5 percent or more in the securities of a single issuer. At December 31, 2022, the District had all of its investments at Wells Fargo Bank and was exposed to concentration of credit risk.

NOTE 4 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2022, was as follows:

	Balance December 31, 2021	Additions	Retirements	Balance December 31, 2022
Governmental activities: Capital Assets not being depreciated:				
Land	\$ 435,108	\$ -	\$ -	\$ 435,108
Construction in progress	<u>100,413</u>		100,413	
Total Capital Assets,	E0E E04		100,413	435,108
not being depreciated	535,521		100,413	433,100
Capital Assets being depreciated:				
Building and improvements	5,742,773	555,693	79,262	6,219,204
Furniture and equipment	443,521	-	178,217	265,304
Computers and software	<u>736,308</u>	<u>114,481</u>	<u>427,610</u>	<u>423,179</u>
Total Capital Assets,				
being depreciated	6,922,602	670,174	685,089	6,907,687
Less accumulated depreciation:				
Building and improvements	2,455,127	218,646	79,262	2,594,511
Furniture and equipment	428,365	1,196	178,217	251,344
Computer and software	736,308	<u>31,299</u>	<u>427,610</u>	<u>339,997</u>
Total accumulated				0.40#.0#0
depreciation	3,619,800	<u>251,141</u>	685,089	<u>3,185,852</u>
Total Capital Assets,				
being depreciated, net	3,302,802	419,033		3,721,835
Governmental activities				
capital assets, net	<u>\$3,838,323</u>	<u>\$ 419,033</u>	<u>\$ 100,413</u>	<u>\$4,156,943</u>

NOTE 5 – LONG-TERM DEBT

The following is a summary of long-term debt transactions of the District for the year ended December 31, 2022:

	Balance Beginning Increase/ of Year (Decrease)		Balance End of Year	Due Within <u>One Year</u>
Government Type Activities Compensated Absences	\$ 469,805	\$(41,838)	\$ 427,967	\$

NOTES TO FINANCIAL STATEMENTS (continued)
DECEMBER 31, 2022

NOTE 6 - DEFINED BENEFIT PENSION PLAN

Introduction – Summary of TCDRS Funding Policy

The funding policy governs how the Texas County & District Retirement System (TCDRS) determines the employer contributions required to ensure that benefits provided to TCDRS members are funded in a reasonable and equitable manner. The goals of TCDRS's funding policy are to fully fund benefits over the course of employees' careers to ensure intergenerational equity, and to balance rate and benefit stability with the need for the plan funding to be reflective of current plan conditions. This policy documents the current funding policies in effect for the December 31, 2021 actuarial valuation as established by state law, administrative rule and action by the TCDRS Board of Trustees (the board). The policy serves as a comprehensive funding overview and complies with the GASB reporting requirements for an agent multiple-employer plan.

TCDRS Funding Overview

TCDRS is a model for responsible, disciplined funding. TCDRS does not receive any state funding. As an agent, multiple-employer plan, each participating employer in the system funds its plan independently. A combination of three elements funds each employer's plan: employee deposits, employer contributions and investment income.

- The deposit rate for employees is 4%, 5%, 6% or 7% of compensation, as adopted by the employer's governing body. The District has adopted the 7% rate.
- Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Employer contribution rates are determined annually and approved by the TCDRS Board of Trustees. The District's rate for 2021 was 16.5%.
- Investment income funds a large part of the benefits employees earn.

Pursuant to state law, employers participating in the system must pay 100% of their actuarially determined required contributions on an annual basis. Each employer has the opportunity to make additional contributions in excess of its annual required contribution rate either by adopting an elected rate that is higher than the required rate or by making additional contributions on an ad hoc basis. Employers may make additional contributions to pay down their liabilities faster, pre-fund benefit enhancements and/or buffer against future adverse experience. In addition, DCAD annually reviews its plans and may adjust benefits and costs based on local needs and budgets. Although accrued benefits may not be reduced, employers may reduce future benefit accruals and immediately reduce costs.

Methodology for Determining Employer Contribution Rates

The TCDRS Board hires independent outside consulting actuaries to conduct the annual valuation to measure funding status and to determine the required employer contribution rate for each employer plan. In order to calculate the employer contribution rate, the actuary does the following:

NOTES TO FINANCIAL STATEMENTS (continued) DECEMBER 31, 2022

- Studies each employer's adopted plan of benefits and the profile of its plan participants, and uses assumptions established by the board to estimate future benefit plan payments.
- Discounts the estimate of future benefit payments to the present based on the longterm rate of investment return to determine the present value of future benefits.
- Compares the present value of future benefits with the plan's assets to determine the difference that needs to be funded based on the funding policy.

The valuation of each employer plan is based on the system funding policy and the assets, benefits and participant profile of each participating employer plan. The four key components in the determination of employer contribution rates are: the actuarial cost method, amortization policy, the asset valuation method and the actuarial assumptions.

Actuarial Cost Method

TCDRS has adopted the replacement life entry age cost method, a conservative cost method and an industry standard. The goal of this cost method is to fund benefits in an orderly manner for each participant over his or her career so that sufficient funds are accumulated by the time benefit payments begin. Under this approach, benefits are funded in advance as a level percentage of pay. This portion of the contribution rate is called the normal cost rate and generally remains stable from year to year.

Amortization Policy

The portion of the contribution rate that funds any remaining unfunded amounts for benefits that are not covered by the normal cost is called the unfunded actuarial accrued liability (UAAL) rate. UAAL amounts occur when benefit enhancements are adopted that have not been funded in advance, or when actual investment or demographic experience varies from the actuarial assumptions (actuarial gains and losses). UAAL amounts are amortized on a level-percentage-of-covered-payroll basis over a closed period with a layered approach. The closed periods ensure all unfunded liabilities are financed over no more than 20 years from the time they occur. Each year new layers are established to amortize changes in the UAAL due to actuarial gains or losses, as well as any plan benefit changes elected by an employer for that year.

Benefit enhancements are amortized over a 15-year closed period. All other changes in the UAAL are amortized over 20-year closed periods. These amortization periods are generally more conservative than those of most other public retirement plans and are stricter than the minimum amortization period required under state law.

For newly participating districts that have five or fewer employees who are all within five years of retirement eligibility, any initial UAAL and any subsequent adoption of prior service credits are amortized over a five-year closed amortization period. This ensures that benefits are appropriately funded over the current generation of employees. Notwithstanding the layered approach, the total UAAL payment may not be less than the required payment obtained by amortizing the entire UAAL over a 20-year period. If a plan is overfunded, the overfunded actuarial accrued liability (OAAL) is calculated annually using a 30-year open amortization period.

NOTES TO FINANCIAL STATEMENTS (continued)
DECEMBER 31, 2022

Asset Valuation Method

When determining the actuarial value of assets used for measuring a plan's funded status. TCDRS smoothes each year's actuarial investment gains and losses and recognizes them over a five-year period to better reflect the system's long-term investment horizons and to keep employer contribution rates more stable. As actuarial asset investment gains and losses are recognized, they become part of the actuarial gains and losses for the year and are funded according to the amortization policy. The five-year period helps stabilize employer rates while still ensuring that rates are reflective of current market conditions.

In addition, the TCDRS Board has the option to set aside reserves from investment earnings to help offset future negative economic cycles. These reserves are held separately and are not counted as part of a participating employer's plan assets until they are passed through to employers when determined necessary by the TCDRS board. Reserves help maintain rate stability for employers. In addition, reserves ensure that employers do not adopt benefit increases based on a temporarily lower plan cost at a high point in a market cycle and, conversely, are not as pressured to immediately reduce benefit levels during a low point in a market cycle.

Actuarial Assumptions

Demographic and economic assumptions are used to estimate employer liabilities and to determine the amount of funding required from employer contributions as opposed to investment earnings. These assumptions reflect a long-term perspective of 30 years or more. Examples of key economic assumptions include long-term investment return, long-term inflation and annual payroll increase. Demographic assumptions are the actuary's best estimate of what will happen to TCDRS members and retirees. Examples of demographic assumptions are employment termination rates, retirement rates and retiree mortality rates. A complete listing of all actuarial assumptions can be found in the annual system-wide valuation report.

Oversight

The TCDRS Board established review policies to ensure that actuarial assumptions are appropriate and that the methodology for determining employer contribution rates is being correctly applied.

Review of Actuarial Assumptions

TCDRS' actuarial assumptions are periodically reviewed and revised as deemed necessary to reflect best estimates of future experience. Every four years, the TCDRS consulting actuary conducts an investigation of experience. TCDRS assumptions are compared to plan experience and future expectations, and changes to the assumptions are recommended as needed. The board adopts actuarial assumptions to be used in the valuation based on the results of this study.

NOTES TO FINANCIAL STATEMENTS (continued)
DECEMBER 31, 2022

An actuarial audit of every investigation of experience is required and must be performed by an independent auditing actuary to review the consulting actuary's analysis, conclusions and recommendations for accuracy, appropriateness and reasonableness. These audits alternate between a peer review and a full replication audit of the investigation of experience. In a peer review audit of the investigation, the reviewing actuary uses the raw results of the investigation for demographic assumptions as calculated by the consulting actuary to test the conclusions and recommendations. In addition, the reviewing actuary independently analyzes economic assumptions to test the results and recommendations of the consulting actuary. The reviewing actuary also examines the consulting actuary's methods and assumptions for reasonableness and internal consistency. In a full replication audit of the investigation, in addition to performing all of the steps of a peer review, the auditing actuary fully replicates the calculation of the investigation's raw results.

Review of Employer Contribution Rates

In order to test accuracy and ensure that the actuarial methods and assumptions are being correctly applied, an audit of the valuation is required every four years. These audits are conducted by an independent reviewing actuary and alternate between a peer review and a full replication audit of the valuation. In the peer review audit of the valuation, the actuary uses a sample of participant data and TCDRS plans to test the results of the valuation. The reviewing actuary also examines the consulting actuary's methods and assumptions for reasonableness and internal consistency. In a full replication audit of the valuation, the auditing actuary performs all the steps of a peer review audit but instead of analyzing sample data and plans, the auditing actuary fully replicates the original actuarial valuation.

Review and Modification of Funding Policy

The TCDRS Board reviews the funding policy on a regular basis and may modify such policy at its discretion. Modifications to the policy may be submitted for consideration to the TCDRS Board by staff and/or outside consulting actuaries as circumstances warrant.

Discount Rate	<u>December 31, 2020</u> <u>D</u>	December 31, 2021
Discount rate ¹	7.60%	7.60%
Long-term expected rate of return, net of investment expense	7.60% Does not apply	7.60% Does not apply
Municipal bond rate ²	Dues not apply	Does not apply

¹ This rate reflects the long-term rate of return funding valuation assumption of 7.50%, plus 0.10% adjustment to be gross of administrative expenses as required by GASB 68.

² The plan's fiduciary net position is projected to be available to make all projected future benefit payments of current active, inactive, and retired members. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return, and the municipal bond rate does not apply.

NOTES TO FINANCIAL STATEMENTS (continued)
DECEMBER 31, 2022

Other Key Actuarial Assumptions

The demographic assumptions were developed from an actuarial experience investigation of TCDRS over the years 2017-2020. They were recommended by Milliman and adopted by the TCDRS Board of Trustees in December of 2021. All economic assumptions were recommended by Milliman and adopted by the TCDRS Board of Trustees in March of 2021. These assumptions, except where required to be different by GASB 68, are used to determine the total pension liability as of December 31, 2021. The assumptions are reviewed annually for continued compliance with the relevant actuarial standards of practice.

	Beginning Date	Ending Date
Valuation date	December 31, 2020	December 31, 2021
Measurement date	December 31, 2020	December 31, 2021
Employer's fiscal year	January 1, 2022	December 31, 2022

Actuarial Methods and Assumptions Used for Funding Valuation

Following is a description of the assumptions used in the December 31, 2021 actuarial valuation analysis for Denton Central Appraisal District. This information may also be found in the Denton Central Appraisal District December 31, 2021 Summary Valuation Report.

Economic Assumptions

TCDRS system-wide economic assumptions:

Real rate of return	5.00%
Inflation	2.50%
Long-term investment return	7.50%

The assumed long-term investment return of 7.5% is net of investment and administrative expenses. It is assumed returns will equal the nominal annual rate of 7.5% for calculating the actuarial accrued liability and the normal cost contribution rate for the retirement plan of each participating employer.

The annual salary increase rates assumed for individual members vary by length of service and by entry-age group. The annual rates consist of a general wage inflation component of 3.00% (made up of 2.50% inflation and 0.5% productivity increase assumptions) and a merit, promotion and longevity component that on average approximates 1.7% per year for a career employee.

Employer-specific economic assumptions:

Growth in membership	0.0%
Payroll growth	2.5%

The payroll growth assumption is for the aggregate covered payroll of the DCAD.

NOTES TO FINANCIAL STATEMENTS (continued)
DECEMBER 31, 2022

Long-Term Expected Rate of Return

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2022 information for a 10-year time horizon. Note that the valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a long-term time horizon. The TCDRS Board of Trustees adopted the current assumption at their March 2021 meeting. The assumption for the long-term expected return is reviewed annually for continued compliance with the relevant actuarial standards of practice. Milliman relies on the expertise of Cliffwater in this assessment.

Geometric Real

Asset Class	Benchmark	Target Allocation ¹	Geometric Real Rate of Return (Expected minus Inflation) ²
US Equities	Dow Jones U.S. Total Stock Market Index	11.50%	3.80%
Global Equities	MSCI World (net) Index	2.50%	4.10%
Int'l Equities-Developed Markets	MSCI World Ex USA (net) Index	5.00%	3.80%
Int'l Equities-Emerging Markets	MSCI EM Standard (net) Index	6.00%	4.30%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	-0.85%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	9.00%	1.77%
Direct Lending	S&P/LSTA Leveraged Loan Index	16.00%	6.25%
Distressed Debt	Cambridge Associates Distressed Securities Index ³	4.00%	4.50%
REIT Equities	67% FTSE NAREIT All Equity REITs Index + 33% S&P Global REIT Index	2.00%	3.10%
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	3.85%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index ⁴	6.00%	5.10%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index ⁵	25.00%	6.80%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	1.55%
Cash Equivalents	90-Day U.S. Treasury	2.00%	-1.05%

¹ Target asset allocation adopted at the March 2022 TCDRS Board meeting.

² Geometric real rates of return equal the expected return minus the assumed inflation of 2.00%, per Cliffwater's 2022 capital market assumptions.

³ Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

⁴ Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

⁵ Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

NOTES TO FINANCIAL STATEMENTS (continued)
DECEMBER 31, 2022

Depletion of Plan Assets/GASB Discount Rate

The discount rate is the single rate of return that, when applied to all projected benefit payments results in an actuarial present value of projected benefit payments equal to the total of the following:

- 1. The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected to be greater than the benefit payments that are projected to be made in that period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term rate of return, calculated using the long-term expected rate of return on pension plan investments.
- 2. The actuarial present value of projected benefit payments not included in (1), calculated using the municipal bond rate.

Therefore, if plan investments in a given future year are greater than projected benefit payments in that year and are invested such that they are expected to earn the long-term rate of return, the discount rate applied to projected benefit payments in that year should be the long-term expected rate of return on plan investments. If future years exist where this is not the case, then an index rate reflecting the yield on a 20-year, tax-exempt municipal bond should be used to discount the projected benefit payments for those years.

The determination of a future date when plan investments are not sufficient to pay projected benefit payments is often referred to as a depletion date projection. A depletion date projection compares projections of the pension plan's fiduciary net position to projected benefit payments and aims to determine a future date, if one exists, when the fiduciary net position is projected to be less than projected benefit payments. If an evaluation of the sufficiency of the projected fiduciary net position compared to projected benefit payments can be made with sufficient reliability without performing a depletion date projection, alternative methods to determine sufficiency may be applied.

In order to determine the discount rate to be used by each employer TCDRS used an alternative method to determine the sufficiency of the fiduciary net position in all future years. Our alternative method reflects the funding requirements under the DCAD's funding policy and the legal requirements under the TCDRS Act.

- 1. TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
- 2. Under the TCDRS Act, the District is legally required to make the contribution specified in the funding policy.
- 3. The District's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the District is still required to contribute at least the normal cost.

NOTES TO FINANCIAL STATEMENTS (continued) DECEMBER 31, 2022

4. Any increased cost due to the adoption of a COLA is required to be funded over a period of 15 years, if applicable.

Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefit payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years. Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability of the employer is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses for GASB 68 purposes. Therefore, TCDRS used a discount rate of 7.60%. This rate reflects the long-term assumed rate of return on assets for funding purposes of 7.50%, net of all expenses, increased by 0.10% to be gross of administrative expenses.

Net Pension Liability / (Asset)

Net Pension Liability / (Asset)	December 31, 2020	December 31, 2021
Total pension liability	\$50,812,536	\$46,502,838
Fiduciary net position Net pension liability / (Asset)	40,575,583 10,236,953	49,448,239 (2,945,401)
Fiduciary net position as a % of total pension liability Pensionable covered payroll ¹	79.85% 6,445,063	106.33% 6,940,998
Net pension liability as a % of covered payroll	158.83%	(42.43%)

The total pension liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below.

Note: Rounding differences may exist above or in other tables in this report.

¹ Payroll is calculated based on contributions as reported to TCDRS.

NOTES TO FINANCIAL STATEMENTS (continued)
DECEMBER 31, 2022

Changes in the Net Pension Liability / (Asset)

	Increase (Decrease)			
	Total Pension	Fiduciary Net	Net Pension	
Changes in the Net Pension Liability/(Asset)	Liability	Position	Liability / (Asset)	
, , ,	(a)	(b)	(a) – (b)	
Balances as of December 31, 2020	\$50,812,536	\$40,575,583	\$10,236,953	
Changes for the year:				
Service cost	1,288,483		1,288,483	
Interest on total pension liability ¹	3,898,086		3,898,086	
Effect of plan changes ²	(9,009,716)		(9,009,716)	
Effect of economic/demographic gains or	1,213,314		1,213,314	
losses	, ,			
Effect of assumptions changes or inputs	(48,818)		(48,818)	
Refund of contributions	(75,172)	(75,172)	0	
Benefit payments	(1,575,876)	(1,575,876)	0	
Administrative expenses		(26,752)	26,752	
Member contributions		485,870	(485,870)	
Net investment income		8,910,026	(8,910,026)	
Employer contributions		1,143,987	(1,143,987)	
Other ³	0	10,574	(10,574)	
Balances as of December 31, 2021	\$46,502,838	\$49,448,239	\$(2,945,401)	

¹ Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

Sensitivity Analysis

The following presents the net pension liability of DCAD, calculated using the discount rate of 7.60%, as well as what the DCAD net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.60%) or 1 percentage point higher (8.60%) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	6.60%	7.60%	8.60%
Total pension liability	\$53,057,891	\$46,502,838	\$41,040,121
Fiduciary net position	49,448,239	49,448,239	49,448,239
Net pension liability / (Asset)	\$3,609,652	\$(2,945,401)	\$(8,408,118)

² Reflects that COLA adopted in 2022 was less than the assumed substantively automatic COLA.

³ Relates to allocation of system-wide items.

NOTES TO FINANCIAL STATEMENTS (continued) DECEMBER 31, 2022

ension Expense / (Income)	
,	January 1, 2021 to
	December 31, 2021
Service cost	\$ 1,288,483
Interest on total pension liability ¹	3,898,086
Effect of plan changes	(9,009,716)
Administrative expenses	26,752
Member contributions	(485,870)
Expected investment return net of investment expenses	(3,082,350)
Recognition of deferred inflows/outflows of resources	
Recognition of economic/demographic gains or losses	199,075
Recognition of assumption changes or inputs	563,132
Recognition of investment gains or losses	(1,562,077)
Other ²	(10,574)
Pension expense / (income)	\$ (8,175,059)

¹ Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

As of December 31, 2021, the deferred inflows and outflows of resources are as follows:

	Deferred Inflows	Deferred Outflows of Resources
	of Resources	Of Resources
Differences between expected and actual experience	\$ 199,486	\$ 1,035,523
Changes of assumptions	218,612	1,988,022
Net difference between projected and actual earnings	5,555,998	-
Contributions made subsequent to measurement date		1,181,145
•	5,974,906	4,204,690

\$1,181,145 reported as deferred outflows of resources resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense in:

Years ended December 31	
2022	\$ (484,094)
2023	(1,105,990)
2024	(427,832)
2025	(932,635)
2026	-
Thereafter	-

² Relates to allocation of system-wide items.

NOTES TO FINANCIAL STATEMENTS (continued)
DECEMBER 31, 2022

Schedule of Deferred Inflows and Outflows of Resources

	Original Amount	Date Established	Original Recognition Period ¹	Amount Recognized in 12/31/2021 Expense	Balance of Deferred Inflows 12/31/2021	Balance of Deferred Outflows 12/31/2021
Investment (gains) or losses	\$ (5,827,675) (819,448) (2,560,209) 3,109,457 (1,712,497)	12/31/2021 12/31/2020 12/31/2019 12/31/2018 12/31/2017	5.0 5.0 5.0 5.0 5.0	\$ (1,165,535) (163,890) (512,042) 621,891 (342,501)	\$4,662,140 491,668 1,024,083 - -	\$ - - 621,893 -
Economic / Demographic (gains) or losses	(76,173) (76,173) 127,521 3,345 (538,243) 160,366	12/31/2021 12/31/2020 12/31/2019 12/31/2018 12/31/2017 12/31/2016	5.0 5.0 6.0 5.0 7.0 6.0	242,663 (15,235 21,254 558 (76,892) 26,727	45,703 - - 153,783	970,651 - 63,759 1,113 -
Assumption changes or inputs	(48,818) 3,313,370 - (628,448)	12/31/2021 12/31/2020 12/31/2019 12/31/2018 12/31/2017 12/31/2016	5.0 5.0 6.0 6.0 7.0 6.0	(9,764) 662,674 - (89,778)	39,054 - - - 179,558	1,988,022 - - - - -
Employer contributions made subsequent to measurement date	1,181,145 1,143,987 902,309 1,038,088 978,206 913,800	12/31/2021 12/31/2020 12/31/2019 12/31/2018 12/31/2017 12/31/2016	1.0 1.0 1.0 1.0 1.0	- 1,143,987 - - - -	- - - -	1,181,145 - - - - -

¹ Investment (gains)/losses are recognized in pension expense over a period of five years; economic/demographic (gains)/loses and assumption changes or inputs are recognized over the average remaining service life for all active, inactive, and retired members.

NOTE 7 - HEALTH REIMBURSEMENT PLAN

In 2005 the District implemented a health reimbursement plan that qualifies as an employer provided medical reimbursement plan under Internal Revenue Service Code sections 105 and 106. In 2022 the District provided \$1,000 per eligible employee for health care reimbursement. The unused amount carries over to the following year. Any unused amounts expire upon termination of the employee.

NOTES TO FINANCIAL STATEMENTS (continued)
DECEMBER 31, 2022

NOTE 8 – SELF-FUNDED HEALTH CARE PLAN

In October 2011 the District established a self-funded health care plan for the benefit of eligible employees and their eligible dependents. The purpose of the DCAD Health Benefit plan is to provide reimbursement for covered charges incurred as a result of medically necessary treatment for illness or injury of the Company's eligible employees and their eligible dependents. The District has contracted with Group Resources for assistance as a third party administrator.

NOTE 9 – LITIGATION

The District and Appraisal Review Board are defendants in a number of property owner appeals pursuant to Chapter 42 of the State Tax Code. Such legal proceedings allege that the appraised values placed on taxpayers' properties are excessive. The potential liability to the District in each of these appeals is for recovery of attorney's fees and court costs. The District believes that any ultimate liability on these appeals will not materially affect its financial position. No provisions for any liability that might result from these appeals has been recorded in the general purpose financial statements.

NOTE 10 – RISK MANAGEMENT

The District is exposed to various risks of loss related to torts theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2022, the District purchased commercial insurance to cover general liabilities. There were no significant reductions in coverage in the past fiscal year, and there were no settlements exceeding insurance coverage for each of the past three years.

NOTE 11 - LEASES

In June 2017, GASB issued Statement No. 87 – Leases. This statement increased the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contracts. The initial adoption date was postponed to fiscal years beginning after June 15, 2021 (FY 2022) by GASB Statement No. 95 – Postponement of the Effective Dates of Certain Authoritative Guidance, which was issued in May of 2020.

Per review of the agreements identified by the District as potential leases, the leases were determined to either not meet the definition of a lease or were immaterial to the financial statements.

NOTES TO FINANCIAL STATEMENTS (continued)
DECEMBER 31, 2022

NOTE 12 - ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

NOTE 13 – SUBSEQUENT EVENTS

Management has evaluated subsequent events through June 12, 2023, which is the date the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

BUDGETARY COMPARISON SCHEDULE – GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2022

		Budgeted	d Am	ounts	Actual		Variance With Final Budget
	•	Original		Final		Amounts	Positive (Negative)
Revenues:	_						
Local support	\$	14,756,794	\$	14,756,794	\$	14,755,028	\$ (1,766)
Other revenues		553,000		553,000		425,563	(127,437)
Interest income		14,500		14,500		86,140	71,640
Total Revenues		15,324,294		15,324,294		15,266,731	(57,563)
Expenditures:							
Salaries		7,188,342		7,188,342		6,480,550	707,792
Longevity pay		89,560		89,560		66,584	22,976
Payroll taxes		595,820		595,820		495,014	100,806
Retirement		1,263,990		1,263,990		1,181,145	82,845
Seasonal labor		150,000		150,000		573,916	(423,916)
Professional services – valuations		180,000		180,000		180,000	_
Deed and sales information		-		-		240,910	(240,910)
Auto reimbursements		515,008		515,008		485,559	29,449
General insurance		33,411		33,411		35,515	(2,104)
Travel, conference and training		87,740		87,740		79,872	7,868
Group health coverage		1,509,218		1,509,218		1,310,661	198,557
Telephone and utilities		185,479		185,479		170,690	14,789
Supplies and materials		69,650		69,650		72,091	(2,441)
Postage		333,008		333,008		337,668	(4,660)
Accounting and auditing		41,000		41,000		45,415	(4,415)
Appraisal Review Board		418,035		418,035		246,610	171,425
Information services maintenance		861,200		861,200		699,694	161,506
Attorney fees and court costs		450,000		450,000		549,357	(99,357)
Workmens compensation insurance		51,262		51,262		29,032	22,230
Equipment maintenance		18,950		18,950		21,767	(2,817)
Legal notices and advertising		6,000		6,000		10,511	(4,511)
Janitorial and building maintenance		170,011		170,011		148,332	21,679
Registration and dues		22,330		22,330		19,059	3,271
Miscellaneous		39,500		39,500		60,648	(21,148)
Printing services		159,355		159,355		137,006	22,349
Equipment lease		69,690		69,690		71,810	(2,120)
Digital imaging		624,573		624,573		445,886	178,687
Contingency		71,162		71,162		15,459	55,703
Capital outlay		120,000	_	120,000	-	455,280	(335,280)
Total Expenditures		15,324,294	_	15,324,294	-	14,666,041	658,253
Excess Revenues over							
(under) Expenditures		-		-		600,690	600,690
Net Change in Fund Balance		-		-		600,690	600,690
Fund Balance Beginning	-	6,019,275	_	6,019,275	_	6,019,275	
Fund Balance Ending	\$	6,019,275	\$	6,019,275	<u>\$</u>	6,619,965	\$ 600.690

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEAR ENDED DECEMBER 31, 2022

		2021		2020		2019
Total Pension Liability						
Service cost	\$	1,288,483	\$	1,169,654	\$	1,114,104
Interest on total pension liability		3,898,086		3,633,109		3,345,367
Effect of plan changes		(9,009,716)		(242, 169)		-
Effect of assumption changes or inputs		(48,818)		3,313,370		-
Effect of economic/demographic (gains) or losses		1,213,314		(76,173)		127,521
Benefit payments/refunds of contributions		(1,651,047)		(1,312,054)		(876,755)
Net change in total pension liability		(4,309,698)		6,485,737		3,710,237
Total pension liability, beginning		50,812,535_		44,326,798		40,616,561
Total pension liability, ending (a)	\$	46,502,837	\$	50,812,535	\$	44,326,798
Fiduciary Net Position			•	000 000	Φ.	4 000 000
Employer contributions	\$	1,143,987	\$	902,309	\$	1,038,088
Member contributions		485,870		451,154		443,070
Investment income net of investment expenses		8,910,025		3,797,766		5,099,912
Benefit payments/refunds of contributions		(1,651,048)		(1,312,054)		(876,755)
Administrative expenses		(26,752)		(29,690)		(28,013)
Other	_	10,574		4,869	-	25,814
Net change in fiduciary net position		8,872,656		3,814,354		5,702,116
Fiduciary net position, beginning		40,575,582		36,761,228		31,059,112
Fiduciary net position, ending (b)	\$	49,448,238	\$	40,575,582	\$	36,761,228
Net pension liability / (asset), ending = (a) - (b)	\$	(2,945,401)	_\$	10,236,953	\$	7,565,570
Fiduciary net position as a % of total pension liability		106.33%		79.85%		82.93%
Pensionable covered payroll	\$	6,940,998	\$	6,445,063	\$	6,329,578
Net pension liability as a % of covered payroll		-42.43%		158.83%		119.53%

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the standards of GASB 67/68, they should not be shown here. Therefore, we have shown only years for which the new GASB statements have been implemented.

Based on measurement date December, 31, 2022

						_			
_	2018	_	2017	.5:	2016		2015		2014
\$	1,059,078	\$	1,041,409	\$	974,780	\$	892,437	\$	814,566
	3,073,591		2,907,674		2,614,126		2,421,449		2,165,808
	-		-		-		(185,718)		-
			(628,448)		-		587,567		-
	3,345		(538,243)		160,366		(555,280)		481,622
	(796,378)		(708,733)	_	(669,491)		(582,384)	,	(501,443)
	3,339,636		2,073,659		3,079,781		2,578,071		2,960,553
	37,276,925		35,203,266		32,123,485		29,545,414	-	26,584,861
\$	40,616,561	\$	37,276,925	\$	35,203,266	_\$_	32,123,485	\$	29,545,414
\$	978,206	\$	913,800	\$	759,259	\$	705,047	\$	675,164
	411,275		392,153		379,629		352,523		337,582
	(571,679)		3,887,843		1,796,322		(670,911)		1,485,255
	(796,378)		(708,733)		(669,491)		(582,385)		(501,443)
	(24,947)		(20,644)		(19,520)		(17,537)		(18,082)
	20,788		7,809		86,593		13,480		15,126
	17,265	-	4,472,228		2,332,792		(199,783)		1,993,602
	31,041,847		26,569,619		24,236,827		24,436,610		22,443,009
\$	31,059,112	\$	31,041,847	\$	26,569,619	\$	24,236,827	\$	24,436,611
<u>\$</u>	9,557,449	\$	6,235,078	\$	8,633,647	\$	7,886,658	\$	5,108,803
	76.47%		83.27%		75.47%		75.45%		82.71%
\$	5,875,362	\$	5,602,181	\$	5,423,278	\$	5,036,048	\$	4,822,600
	162.67%		111.30%		159.20%		156.60%		105.93%

SCHEDULE OF EMPLOYER CONTRIBUTIONS DECEMBER 31, 2022

Year Ending December 31 Actuarially Determined Contribution Actuarially		Actual Contribution Employer Deficiency Contribution (Excess)		Pensionable Covered Payroll ²	Actual Contribution as a % of Covered	
		045 500	(400,007)	4.004.500	Payroll	
2012	412,566	815,563	(402,997)	4,604,529	17.7%	
2013	403,883	1,127,969	(724,086)	4,443,155	25.4%	
2014	435,481	675,164	(239,683)	4,822,600	14.0%	
2015	365,617	705,047	(339,430)	5,036,048	14.0%	
2016	367,156	759,259	(392,103)	5,423,278	14.0%	
2017	448,175	913,800	(465,326)	5,602,181	16.3%	
2018	506,456	978,206	(471,749)	5,875,361	16.6%	
2019	543,711	1,038,088	(494,377)	6,329,578	16.4%	
2020	597,457	902,309	(304,851)	6,445,063	14.0%	
2021	626,078	1,143,987	(517,909)	6,940,998	16.5%	

¹ TCDRS calculates actuarially determined contributions on a calendar year basis. GASB Statement No. 68 indicates the employer should report employer contribution amounts on a fiscal year basis.

 $^{^{2}\,\}mbox{\it Payroll}$ is calculated based on contributions as reported to TCDRS.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2022

Valuation Date: Actuarially determined contribution rates are calculated each December 31, two years prior to the end of the fiscal year which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actual Cost Method Entry Age

Amortization Method Level percentage of payroll, closed.

Remaining Amortization Period 6.0 years (based on contribution rate calculated in

12/31/2021 valuation).

Asset Valuation Method 5-year smoothed market.

Inflation 2.50%

Salary Increases Varies by age and service. 4.7% average over career

including inflation.

Investment Rate of Return 7.50%, net of investment expenses, including inflation.

Retirement Age Members who are eligible for service retirement are

assumed to commence receiving benefit payments based on age. The average age at service retirement for recent

retirees is 61.

Mortality 135% of the Pub-2010 General Retirees Table for males

and 120% of the Pub-2010 General Retirees Table for females, both projected with 100% of the MP-2021

Ultimate scale after 2010.

Changes in Assumptions and

Methods Reflected in the

Schedule of Employer Contributions*

2015: New inflation, mortality and other

assumptions were reflected.

2017: New mortality assumptions were reflected.

2019: New inflation, mortality and other assumptions were

reflected.

Changes in Plan Provisions

Reflected in the Schedule*

2015 & 2016: Employer contributions reflect that a

100% CPI COLA was adopted.

2017: Employer contributions reflect that a 100% CPI COLA was adopted. Also, new Annuity Purchase Rates

were reflected for benefits earned after 2017.

2018-2020: Employer contributions reflect that a 100%

CPI COLA was adopted.

2021: No changes in plan provisions were reflected in the

schedule.

^{*}Only changes effective 2015 and later are shown in the Notes to Schedule.